

GARFIELD COUNTY HOUSING AUTHORITY
FINANCIAL STATEMENTS AND REPORT OF
INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS

December 31, 2022

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INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners
Garfield County Housing Authority
Rifle, Colorado

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of Garfield County Housing Authority as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Garfield County Housing Authority's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of Garfield County Housing Authority, as of December 31, 2022, and the respective changes in financial position, and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Garfield County Housing Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Garfield County Housing Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Certified Public Accountants

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Garfield County Housing Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Garfield County Housing Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension schedules and OPEB schedules be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Garfield County Housing Authority's basic financial statements. The accompanying schedule of net position and schedule of individual program revenues, expenses, and changes in net position for all programs and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of net position and schedule of individual program revenues, expenses, and changes in net position and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the supplemental information-HUD REAC but does not include the basic financial statements and our auditor’s report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 8, 2023, on our consideration of the Garfield County Housing Authority’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Garfield County Housing Authority’s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Garfield County Housing Authority’s internal control over financial reporting and compliance.

Blair and Associates, P.C.

Cedaredge, Colorado
July 8, 2023

Garfield County Housing Authority
Statement of Net Position
December 31, 2022

Assets	
Current Assets	
Cash and investments	\$ 764,335
Accounts receivable, less allowance of \$76,853	32,773
Prepaid and deposits	6,150
Net pension asset	38,761
Total current assets	<u>803,258</u>
Noncurrent assets	
Restricted assets	
Tenant security deposits	9,895
Loan reserves	9,837
Other	109,060
Total restricted assets	<u>128,792</u>
Capital assets	426,914
Notes receivable, less allowance of \$4,950	223,617
Total noncurrent assets	<u>650,531</u>
Total assets	<u>1,582,581</u>
Deferred Outflow of Resources	
Pension related deferred outflows	59,438
OPEB related deferred outflows	4,104
Total Deferred Outflow of Resources	<u>63,542</u>
Liabilities	
Current liabilities	
Accounts payable	308,529
Security deposits held	9,876
Compensated absences, current portion	23,269
Current maturity of long-term debt	11,351
Total current liabilities	<u>353,025</u>
Noncurrent liabilities	
Unearned revenue	45,499
Compensated absences	21,389
Long-term debt	396,298
Net OPEB liability	30,305
Total noncurrent liabilities	<u>493,491</u>
Total liabilities	<u>846,516</u>
Deferred Inflows of Resources	
Pension related deferred inflows	372,753
OPEB related deferred inflows	13,704
Total deferred inflows of resources	<u>386,457</u>
Net position	
Net investment in capital assets	19,265
Restricted for debt services, housing expenses, vouchers, and revolving loans	297,015
Unrestricted	406,065
Total net position	<u>\$ 722,345</u>

The accompanying notes are an integral part of these financial statements

Garfield County Housing Authority
Statement of Revenues, Expenses and Changes in Net Position
For the Year Ended December 31, 2022

Operating Revenues	
Tenant rent income	\$ 47,779
Rent income- HUD/USDA	4,293,222
Other administrative income	243,883
Other operating income	32,370
Total operating revenues	4,617,254
 Operating expenses	
General and administrative	554,591
Housing assistance payments	3,725,661
Maintenance and operations	60,855
Depreciation	36,383
Total operating expense	4,377,490
Net Operating income (loss)	239,764
 Nonoperating revenues (expenses)	
Contributions	-
Interest income	3,846
Interest expense	(37,362)
Interest subsidy	34,439
Total non-operating revenue (expense)	923
Change in net position	240,687
Net position at beginning of year	481,658
Net position at end of year	\$ 722,345

The accompanying notes are an integral part of these financial statements.

Garfield County Housing Authority
Statement of Cash Flows
For the Year Ended December 31, 2022

Cash flows from operating activities	
Cash received from housing assistance and rent payments	\$ 4,336,936
Other operating receipts	250,515
Tenant security deposits received/refunded	2,316
Cash paid to suppliers	(3,677,981)
Cash paid to employees	(825,895)
Net cash provided (used) in operating activities	85,891
 Cash flows from capital and related financing activities	
Interest subsidy received	34,439
Net cash provide by noncapital financing activities	34,439
 Cash flows from noncapital and related financing activities	
Principal payments on debt	(10,370)
Purchase of capital assets	(130,113)
Interest paid	(37,362)
Net cash provided (used) by capital and related financing activities	(177,845)
 Cash flows from investing activities	
Interest received	3,846
Net cash provided (used) in investing activities	3,846
Increase (decrease) in cash and cash equivalents	(53,669)
 Cash and cash equivalents at beginning of year	 946,796
 Cash and cash equivalents at end of year	 \$ 893,127
 Reconciliation of operating income (loss) to net cash used in operating activities:	
Net operating income (loss)	\$ 239,764
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	
Depreciation	36,383
(Increase) decrease in accounts receivable	(25,738)
Increase (decrease) in accounts payable	182,210
(Increase) decrease in notes receivables	(4,065)
Increase (decrease) in compensated absences	(883)
Increase (decrease) in pension and OPEB related items	(344,096)
Increase (decrease) in security deposits	2,316
Total adjustments	(153,873)
Net cash provided (used) in operating activities	\$ 85,891

The accompanying notes are an integral part of these financial statements

Note A - Summary of Significant Accounting Policies

The accounting policies of the Garfield County Housing Authority, Rifle, Colorado (Authority), conform to accounting principles generally accepted in the United States of America (US GAAP) as applicable to governments. The following is a summary of the more significant policies consistently applied in the preparation of financial statements.

Reporting Entity

The Garfield County Housing Authority was established in May 1985 under State of Colorado statute and is governed by a five-member Board of Commissioners. As required by US GAAP, these financial statements present the activities of the Authority.

The Authority provides for low- and moderate-income housing within Garfield County, Colorado and surrounding counties. The Authority operates Valley Senior Housing, a 12-unit low-income project; administers vouchers under the HUD Rental Assistance Program; administers a housing rehabilitation loan; administers affordable housing programs; administers a contract for the Valley Senior Center and administers a down payment assistance loan program.

The Authority also maintains the day-to-day operations of the Uncle Bob Foundation. This is a not-for-profit organization under Internal Revenue Code Section 501(c)(3). The Authority created this nonprofit corporation in 1995 to solicit grants and donations to aid low- and moderate-income families to purchase housing, to facilitate the development of low and moderate income housing. The Foundation is a blended component unit of the Authority.

The Board of Commissioners is appointed by the Garfield County Board of Commissioners and has total control of financial resources, can buy or sell property, enter into contracts and acquire indebtedness on behalf of the Authority. The Authority is the primary government.

Measurement Focus. Basis of Accounting and Basis of Presentation

The accounts of the Authority are organized and operated on the basis of a proprietary fund. A fund is an independent fiscal accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance- related legal and contractual provisions. Since the operations of the Authority are accounted for on a fund basis in a single enterprise fund, it is the only fund presented. A description of the fund type used by the Authority follows:

Proprietary Fund - is used to account for those operations that are financed and operated in a manner similar to private business. Activities of the Authority are accounted for on the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

Note A - Summary of Significant Accounting Policies

Measurement Focus, Basis of Accounting and Basis of Presentation

Basis of accounting refers to when revenues or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. Proprietary (enterprise) funds are presented on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operation of a fund are included on the statement of net position. Net position is categorized as net investment in capital assets, restricted for debt service, housing expenses, vouchers, revolving loans, and foundation expenses, and unrestricted. Fund operating statements present increases (e.g., revenues and contributions) and decreases (e.g., expenses) in net position. Proprietary funds are presented on an accrual basis of accounting whereby revenues are recognized when earned and expenses are recognized when incurred. The Authority uses the accrual basis of accounting. When both restricted and unrestricted resources are available for use, it is the Authority's policy to use restricted resources first.

Operating revenues and expenses for enterprise funds are those that result from providing services and producing and delivering goods and/or services within the scope of the enterprise operation. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. Revenues from grants are recognized in the year in which all eligibility requirements have been satisfied.

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position

Cash and cash equivalents

The Authority's considers all unrestricted and restricted demand deposits with an initial maturity of three months or less to be cash equivalents.

Fair Value of Financial Instruments

The Authority's financial instruments include cash and cash equivalents, prepaid expenses, accounts and notes receivable, accounts payable, and debt. The Authority estimates that the fair value of all financial instruments at December 31, 2022, does not differ materially from the aggregate carrying values of its financial instruments recorded in the accompanying statement of net position. The carrying amount of these financial instruments approximates fair value because of the short maturity of these instruments or the nature of the debt.

Restricted Assets - Cash and Cash Equivalents

Certain cash accounts of the Authority are classified as restricted since their use requires the permission of the U.S. Department of Agriculture, Rural Development Administration (RDA), is donor restricted, represents security deposits, or represents escrows.

Note A - Summary of Significant Accounting Policies

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position

Accounts Receivable

Management of the Authority considers accounts receivable to be fully collectible, except for fraud recovery receivables in the Voucher program and certain notes receivable in the Uncle Bob Down Payment Assistance (DPA) program; accordingly, the allowance for doubtful accounts is \$0 for all receivables, except those in the Voucher program for which the allowance is \$71,903 and in the DPA program for which the allowance is \$4,950. If amounts become uncollectible, they will be charged to operations when that determination is made for all other receivables.

Capital Assets

Capital assets of the Authority are recorded at cost if purchased or constructed. Capital assets per the Authority's capitalization policy have a life greater than one year and an original value of greater than \$5,000. Donated assets are recorded at their estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the assets' lives are not capitalized. Capital assets are depreciated using the straight-line method over their estimated useful lives of 3 to 40 years.

Compensated Absences

The Authority's policy is to allow employees to accumulate up to 45 days (360 hours) of earned but unused consolidated annual leave (CAL), which will be taken after the year end or paid upon termination.

Risk Management

The Authority is exposed to various risks of loss related to torts; theft of damage to and destruction of assets; errors and omissions; and natural disasters for which the Authority carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three years.

Estimates

The preparation of financial statements in accordance with US GAAP involves the use of management's estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements, and the reported revenues and expenditures during the reporting period. These estimates are based upon management's best judgment, after considering past and current events and assumptions about future events. Actual results could differ from those estimates.

Note A - Summary of Significant Accounting Policies

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position

Pensions

The authority participates in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: *Concerning Modifications To the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years*. The bill was signed into law by Governor Hickenlooper on June 4, 2018. SB 18-200 made changes to certain benefit provisions. Most of these changes were in effect as of December 31, 2022.

Defined Benefit Other Post Employment Benefit Plan (OPEB)

The Authority participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to the OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

Note B - Cash and Investments

Cash

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits.

Note B - Cash and Investments - Continued

Investments

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest. The Authority is authorized to invest in obligations of the (1) U.S. Treasury, (2) obligations unconditionally guaranteed by U.S. agencies, (3) certain international agency securities, (4) types of bonds of U.S. local government entities, (5) bankers' acceptances of certain banks, (6) commercial paper, (7) written repurchase agreements collateralized by certain authorized securities, (8) certain money market funds, and (9) guaranteed investment contracts.

Cash and investments consist of the following at December 31, 2022:

Cash in banks	\$ 892,216
Cash on hand	<u>911</u>
	893,127
Less amounts restricted for tenant deposits, specific expenditures, loan reserve, and revolving loan funds	<u>128,792</u>
	<u>\$ 764,335</u>

Restricted loan reserves

In accordance with the terms of the mortgage loans received by the Authority, 10% of the original face amount of the loans was required to be funded into a cash reserve within ten years. The reserve requirement of \$52,150 was originally met. Through approved uses of the reserve, the amount is \$9,837 on December 31, 2022.

Note C – Restricted Net Position

Debt service, housing expenses, unused HAP, down payment revolving loan funds - the amounts represent the current balance of reserves mandated by the US Department of Agriculture (USDA) for debt service, donors for specific Foundation expenses, HUD for the Vouchers program unused HAP, and donors for a revolving loan fund for down payment assistance.

Note D- Notes Receivable

The Authority has a \$45,499 note receivable from an individual, with interest on the unpaid principal balance at 7% compounded annually. Payments are due monthly based on a percentage of the individual's income, not to exceed the amount due under an amortization of the note. The principal balance and any unpaid accrued interest are due July 1, 2025. The note is collateralized with a deed of trust.

The Authority received funds to provide a down payment assistance revolving loan program. The funds are loaned to eligible participants, not to exceed \$10,000 per loan. \$178,118 in loans are outstanding at December 31, 2022 and there is an allowance for doubtful accounts of \$4,950. Interest is to be determined based on the appreciation in the value of the purchased property. The notes and any accrued interest are due and payable in 15 years from the date of the notes, unless certain events occur that would accelerate the payments.

Garfield County Housing Authority
Notes to Financial Statements
December 31, 2022

Note-E – Capital Assets

At December 31, 2022 capital asset transactions and balances include the following:

	Beginning Balance	Increases	Decreases	Ending Balance
Non-depreciable assets:				
Land	\$ 21,286	\$ -	\$ -	\$ 21,286
Construction in progress	140,519	130,113	-	270,632
Total capital assets, not being depreciated	161,805	130,113	-	291,918
Depreciable assets:				
Buildings and improvements	681,580	-	-	681,580
Furniture and equipment	64,539	-	-	64,539
Total capital assets, being depreciated	746,119	-	-	746,119
Less accumulated depreciation for:				
Buildings and improvements	(525,269)	(29,395)	-	(554,664)
Furniture and equipment	(49,469)	(6,990)	-	(56,459)
Total accumulated depreciation	(574,738)	(36,385)	-	(611,123)
Total capital assets, being depreciated	171,381	(36,385)	-	134,996
Total capital assets, net	<u>\$ 333,186</u>	<u>\$ 93,728</u>	<u>\$ -</u>	<u>\$ 426,914</u>

Note F- Long-Term Debt

The Authority has two mortgages payable to the U. S. Department of Agriculture, Office of Rural Development (formerly FMHA). The first mortgage has a monthly installment due of \$320, including subsidized interest at \$235 per month, with an annual interest rate at 9.5%. This mortgage is collateralized by a lien on the apartments, on the real property and a security interest in rents, profits and reserve accounts. The second mortgage has a monthly installment due of \$3,658, including subsidized interest at \$2,635 per month, with an annual interest rate at 9%. This mortgage is collateralized by a lien on the apartments, on the real property and a security interest in rents, profits and reserve accounts.

	Loan Balance December 31, 2021	Additions	Reductions	Loan Balance December 31, 2022	Due in one year
84-001	\$ 385,391	\$ -	\$ 9,597	\$ 375,794	\$ 10,498
84-002	32,628	-	773	31,855	853
Totals	<u>\$ 418,019</u>	<u>\$ -</u>	<u>\$ 10,370</u>	<u>\$ 407,649</u>	<u>\$ 11,351</u>

Garfield County Housing Authority
Notes to Financial Statements
December 31, 2022

Note F- Long-Term Debt - continued

Maturities of the mortgage notes are as follows:

Year ending December 31,

	Principal	Interest	Total
2023	\$ 11,351	\$ 37,361	\$ 48,712
2024	12,421	36,385	48,806
2025	13,591	35,315	48,906
2026	14,871	34,145	49,016
2027-2031	98,209	148,925	247,134
2032-2036	154,063	97,882	251,945
2037-2040	103,143	23,180	126,323
Total	\$ 407,649	\$ 413,193	\$ 820,842

Note G- Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenses which may be disallowed by the grantor cannot be determined at this time although the Authority expects such amounts, if any, to be immaterial.

Note H – Operating Subsidy- HUD

Existing Section 8 Voucher projects operate under annual contribution contracts with HUD whereby HUD reimburses the project for rent subsidy payments made for eligible participants and certain administrative expenses. Rent subsidy payments are determined under HUD guidelines, which require that an eligible participant pay rent only equal to a percentage of their income. The difference between the participant's actual cost of rent and the calculated maximum is paid by HUD through the project.

Note I – Defined Benefit Pension Plan

General Information about the Pension Plan

Plan description. Eligible employees of the Garfield County Housing Authority (Authority) are provided with pensions through the SDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (Annual Report) that can be obtained at www.copera.org/investments/pera-financial-reports.

Note I – Defined Benefit Pension Plan - Continued

General Information about the Pension Plan

Benefits provided as of December 31, 2022. PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee’s member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the Denver Public Schools (DPS) benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2022, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S., once certain criteria are met. Pursuant to SB 18-200, the annual increase for 2019 is 0.00 percent for all benefit recipients. Thereafter, benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007, and all benefit recipients of the DPS benefit structure will receive an annual increase of 1.25 percent unless adjusted by the automatic adjustment provision (AAP) pursuant to C.R.S. § 24-51-413. Benefit recipients under the PERA benefit structure who began eligible employment on or after January 1, 2007 will receive the lessor of an annual increase of 1.25 percent or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed 10 percent of PERA’s Annual Increase Reserve (AIR) for the LGDTF. The AAP may raise or lower the aforementioned annual increase by up to 0.25 percent based on the parameters specified in C.R.S. § 24-51-413.

Note I – Defined Benefit Pension Plan - Continued

General Information about the Pension Plan

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of December 31, 2021: Eligible employees and Authority are required to contribute to the LGDTF at a rate set by Colorado statute. The contribution requirements are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413.

The employer contribution requirements for all employees other than State Troopers are summarized in the table below:

	2021
Employer contribution rate	10.50%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-	(1.02%)
Amount apportioned to the SDTF	9.48%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	2.20%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	1.50%
Defined Contribution Supplement as specified in C.R.S. § 24-51-415	0.02%
Total employer contribution rate to the SDTF	13.20%

**Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

As specified in C.R.S. § 24-51-414, the State is required to contribute \$225 million (actual dollars) each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SDTF based on the proportionate amount of annual payroll of the SDTF to the total annual payroll of the SDTF, School Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. House Bill (HB) 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020, for the State’s 2020-21 fiscal year.

Garfield County Housing Authority
Notes to Financial Statements
December 31, 2022

Note I – Defined Benefit Pension Plan - Continued

General Information about the Pension Plan

Employer contributions are recognized by the SDTF in the period in which the compensation becomes payable to the member and the Authority is statutorily committed to pay the contributions to the SDTF. Employer contributions recognized by the SDTF from Authority were \$44,404 for the year ended December 31, 2022.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension asset for the SDTF was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the total pension liability to December 31, 2021. The Garfield County Housing Authority proportion of the net pension liability was based on Garfield County Housing Authority contributions to the SDTF for the calendar year 2021 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

Due to the aforementioned suspension of the July 1, 2020, direct distribution payment, the nonemployer contributing entity's proportion is zero percent. Pursuant to C.R.S. § 24-51-414, the direct distribution payment from the State of Colorado is to recommence annually starting on July 1, 2021. For purposes of GASB 68 paragraph 15, a circumstance exists in which a non-employer contributing entity is legally responsible for making contributions to the SDTF and is considered to meet the definition of a special funding situation.

At December 31, 2022, the Garfield County Housing Authority reported an asset of \$38,761 for its proportionate share of the net pension asset.

At December 31, 2021, the Garfield County Housing Authority proportion was .00452 percent, which was a decrease of .000339 from its proportion measured as of December 31, 2020.

For the year ended December 31, 2021, the Authority recognized pension expense of \$(165,017). At December 31, 2021, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$1,894	\$ 647
Changes of assumptions or other inputs	13,139	-
Net difference between projected and actual earnings on pension plan investments	-	\$335,286
Changes in proportion and differences between contributions recognized and proportionate share of contributions	-	\$36,820
Contributions subsequent to the measurement date	\$44,404	-
Total	\$59,437	\$372,753

Note I – Defined Benefit Pension Plan - Continued

General Information about the Pension Plan

\$44,404 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31, 2022	
2022	\$ (93,018)
2023	\$(140,214)
2024	\$ (83,804)
2025	\$ (40,686)
2026	-
Thereafter	-

Actuarial assumptions. The total pension liability in the December 31, 2020, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.20%–11.30%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (compounded annually)	1.00%

PERA benefit structure hired after 12/31/06¹ Financed by the AIR

¹ Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Post-retirement non-disabled mortality assumptions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

Note I – Defined Benefit Pension Plan - Continued

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 90 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 107 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

The mortality assumption for disabled retirees was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2019, valuation were based on the results of the 2016 experience analysis for the period January 1, 2012, through December 31, 2015, as well as the October 28, 2016, actuarial assumptions workshop and were adopted by PERA’s Board during the November 18, 2016, Board meeting.

Based on the 2020 experience analysis, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019, revised economic and demographic assumptions were adopted by PERA’s Board on November 20, 2020, and were effective as of December 31, 2020. The assumptions shown below were reflected in the roll forward calculation of the total pension liability from December 31, 2019, to December 31, 2020.

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation:	
Members other than State Troopers	3.30%-10.90%
State Troopers	3.20%-12.40%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (compounded annually)	1.25%
PERA benefit structure hired after 12/31/06 ¹	

Financed by the AIR

¹ Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

Salary scale assumptions were revised to align with revised economic assumptions and to more closely reflect actual experience.

Note I – Defined Benefit Pension Plan - Continued

Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

Pre-retirement mortality assumptions for Members other than State Troopers were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for Members other than State Troopers were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97 percent of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105 percent of the rates for all ages, with generational projection using scale MP-2019.
-

Disabled mortality assumptions for Members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

Note I – Defined Benefit Pension Plan - Continued

The mortality tables described above are generational mortality tables on a benefit-weighted basis. The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020. As a result of the November 20, 2020, PERA Board meeting, the following economic assumptions were changed, effective December 31, 2020:

- Price inflation assumption decreased from 2.40 percent per year to 2.30 percent per year.
- Real rate of investment return assumption increased from 4.85 percent per year, net of investment expenses to 4.95 percent per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50 percent per year to 3.00 percent per year.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30Year Expected
Global	54.00%	5.60%
Fixed	23.00%	1.30%
Private	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives ¹	6.00%	4.70%
	100.00%	

¹ The Opportunity Fund's name changed to Alternatives, effective January 1, 2020.

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

Note I – Defined Benefit Pension Plan - Continued

Discount rate. The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00 percent.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103 percent, at which point the AED and SAED will each drop 0.50 percent every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded. HB 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020, for the State's 2020-21 fiscal year.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Note I – Defined Benefit Pension Plan – Continued

Based on the above assumptions and methods, the SDTF’s FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

Sensitivity of the Garfield County Housing Authority proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease	Current Discount	1% Increase
Proportionate share of the net pension liability	\$542,716	\$(38,761)	\$(20,812)

Pension plan fiduciary net position. Detailed information about the SDTF’s FNP is available in PERA’s Annual Report which can be obtained at www.copera.org/investments/pera-financial-reports

Note J – Defined Contribution Pension Plans

Voluntary Investment Program

Plan Description - Employees of the Authority that are also members of the LGDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available CAFR which includes additional information on the Voluntary Investment Program. That report can be obtained at www.copera.org/investments/pera-financial-reports.

Funding Policy - The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. In addition, the Authority has agreed to match employee contributions up to 5 percent or 8 percent of covered salary as determined by the Internal Revenue Service. Employees are immediately vested in their own contributions, employer contributions and investment earnings. For the year ended December 31, 2022, program members contributed \$13,456 and Authority recognized pension expense and a liability of \$12,108 for the Voluntary Investment Program.

Note K – Other Post-Employment Benefits- Health Care Trust Fund

General Information about the OPEB Plan

Plan description. Eligible employees of the Authority are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits provided. The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy.

Note K – Other Post-Employment Benefits- Health Care Trust Fund – Continued

General Information about the OPEB Plan

According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

DPS Benefit Structure

The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

Contributions. Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the Authority is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from Authority were \$3,431 for the year ended December 31, 2022.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2022, the Authority reported a liability of \$30,305 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2021. The Authority proportion of the net OPEB liability was based on Authority contributions to the HCTF for the calendar year 2021 relative to the total contributions of participating employers to the HCTF.

Garfield County Housing Authority
Notes to Financial Statements
December 31, 2022

Note K – Other Post-Employment Benefits- Health Care Trust Fund – Continued

General Information about the OPEB Plan

At December 31, 2021, the Authority proportion was .003514 percent, which was a decrease of .000198 from its proportion measured as of December 31, 2020.

For the year ended December 31, 2022, the Authority recognized OPEB expense of \$(7,032). At December 31, 2022, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$46	\$7,186
Changes of assumptions or other inputs	\$627	\$1,644
Net difference between projected and actual earnings on OPEB plan investments	-	\$1,876
Changes in proportion and differences between contributions recognized and proportionate share of contributions	-	\$2,998
Contributions subsequent to the measurement date	\$3,431	N/A
Total	\$4,104	\$13,704

\$3,431 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended December 31, 2022	
2022	\$(3,392)
2023	\$(3,643)
2024	\$(3,426)
2025	\$(1,921)
2026	\$ (596)
Thereafter	\$ (51)

Garfield County Housing Authority
Notes to Financial Statements
December 31, 2022

Note K – Other Post-Employment Benefits- Health Care Trust Fund – Continued

General Information about the OPEB Plan

Actuarial assumptions. The total OPEB liability in the December 31, 2020 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40 percent
Real wage growth	0.70 percent
Wage inflation	3.00 percent
Salary increases, including wage inflation	3.30 percent in aggregate
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25 percent
Discount rate	7.25 percent
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	8.10 percent in 2020, gradually decreasing to 4.50 percent in 2029
Medicare Part A premiums	3.50 percent in 2019, gradually increasing to 4.50 percent in 2029
DPS benefit structure:	
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting. In addition, certain actuarial assumptions pertaining to per capita health care costs and their related trends are analyzed and reviewed by PERA’s actuary, as discussed below.

In determining the additional liability for PERACare enrollees who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following monthly costs/premiums are assumed for 2021 for the PERA Benefit Structure:

Medicare Plan	Cost for Members Without Medicare Part A	Premiums for Members Without Medicare Part A
Medicare Advantage/Self-Insured Prescription	\$633	\$230
Kaiser Permanente Medicare Advantage HMO	596	199

Note K – Other Post-Employment Benefits- Health Care Trust Fund – Continued

General Information about the OPEB Plan

The 2021 Medicare Part A premium is \$471 (in actual dollars) per month.

In determining the additional liability for PERACare enrollees in the PERA Benefit Structure who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following chart details the initial expected value of Medicare Part A benefits (in actual dollars), age adjusted to age 65 for the year following the valuation date:

Medicare Plan	Cost for Members Without Medicare Part A
Medicare Advantage/Self-Insured Prescription	\$550
Kaiser Permanente Medicare Advantage HMO	586

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2019, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

Year	PERACare Medicare Plans	Medicare Part A Premiums
2021	4.50%	3.75%
2022	6.00%	3.75%
2023	5.80%	4.00%
2024	5.60%	4.00%
2025	5.40%	4.00%
2026	5.10%	4.25%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

Note K – Other Post-Employment Benefits- Health Care Trust Fund – Continued

General Information about the OPEB Plan

Mortality assumptions for the determination of the total pension liability for each of the Division Trust Funds as shown below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 90 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 107 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

Healthy, post-retirement mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The following health care costs assumptions were updated and used in the measurement of the obligations for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2018 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

Note K – Other Post-Employment Benefits- Health Care Trust Fund – Continued

General Information about the OPEB Plan

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA’s Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the HCTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

Sensitivity of the Garfield County Housing Authority proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates. The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

Note K – Other Post-Employment Benefits- Health Care Trust Fund – Continued

General Information about the OPEB Plan

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate	3.50%	4.50%	5.50%
Ultimate PERACare Medicare Part A trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.75%	3.75%	4.75%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$25,469	\$26,222	\$27,095

Discount rate. The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2020, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the Trust Fund representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the HCTF’s fiduciary net position was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent.

Note K – Other Post-Employment Benefits- Health Care Trust Fund – Continued

General Information about the OPEB Plan

Sensitivity of the Garfield County Housing Authority proportionate share of the net OPEB liability to changes in the discount rate. The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$30,455	\$26,222	\$22,607

OPEB plan fiduciary net position. Detailed information about the HCTF’s fiduciary net position is available in PERA’s CAFR which can be obtained at www.copera.org/investments/pera-financial-reports.

Note L- Tax, Spending and Debt Limitations

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations including revenue raising, spending abilities and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The Authority believes it is in compliance with the requirements of the amendment. However, the Authority has made certain interpretations of the amendment's language in order to determine its compliance.

Note M- Contingency and Commitments

In August 2005 the Uncle Bob Foundation, acting as a pass-through entity, borrowed \$98,600 from Commercial Federal Bank, through The Federal Home Loan Bank of Topeka's Affordable Housing Program. These funds were then loaned to White River Village LLP. The loan carries a zero-interest rate, and the loan will be forgiven after fifteen years (2020) as long as there is no default as identified in the loan agreement. The loan to the Uncle Bob Foundation and subsequent note receivable from the LLP are not recorded on the books of the Foundation due to the pass-through nature of the loan and the remote possibility of a default.

Garfield County Housing Authority
Schedule of Activity- Net Pension Liability/(Asset)
December 31, 2022

Measurement date:	Employer Proportion of NPL	Employer proportionate share of NPL	Employer covered payroll	Employer share of NPL as a percentage of covered payroll	Pension plan's fiduciary net position as a percentage of total pension liability
December 31, 2014	0.05471%	\$ 490,411	\$ 299,812	164%	59.8%
December 31, 2015	0.05460%	601,478	310,093	194%	76.9%
December 31, 2016	0.05332%	719,968	323,169	223%	73.6%
December 31, 2017	0.05238%	538,204	330,432	163%	79.4%
December 31, 2018	0.05209%	654,886	341,657	192%	76.0%
December 31, 2019	0.05119%	374,420	352,537	106%	86.3%
December 31, 2020	0.04861%	253,295	350,694	72%	90.9%
December 31, 2021	0.04521%	(38,761)	357,726	-10.84%	101.5%

The accompanying notes are an integral part of this statement.

Garfield County Housing Authority
Schedule of Activity- Employer Pension Contributions
December 31, 2022

	Required employer contribution	Employer contributions recognized by the plan	Difference	Employer covered payroll	Contributions as a percentage of employer covered payroll
December 31, 2015	\$ 39,320	\$ 39,320	\$ -	\$ 310,093	12.68%
December 31, 2016	40,978	40,978	-	323,169	12.68%
December 31, 2017	41,899	41,899	-	330,432	12.68%
December 31, 2018	43,332	43,332	-	341,657	12.68%
December 31, 2019	44,702	44,702	-	352,537	12.68%
December 31, 2020	44,236	44,236	-	348,864	12.68%
December 31, 2021	44,368	44,368	-	350,694	12.65%
December 31, 2022	44,404	44,404	-	357,726	12.41%

Notes to the Required Supplementary Information:

There have not been any changes to benefit terms.
There have not been any changes in assumptions.

The accompanying notes are an integral part of this statement.

Garfield County Housing Authority
Schedule of Activity-Net OPEB Liability
For the Year Ended December 31, 2022

Measurement date:	Employer proportion of NOPEBL	Employer proportionate share of NOPEBL	Employer covered payroll	Employer proportionate share of NOPEBL as a percentage of covered payroll	OPEB plan's fiduciary net position as a percentage of total OPEB liability
December 31, 2017	0.407%	\$ 52,895	\$ 330,432	16%	17.5%
December 31, 2018	0.404%	54,961	341,657	16%	17.0%
December 31, 2019	0.392%	44,069	352,537	13%	24.5%
December 31, 2020	0.371%	35,279	350,694	10%	32.8%
December 31, 2021	0.351%	30,305	357,726	8%	39.4%

Notes to the Required Supplementary Information:

There have not been any changes to benefit terms.
There have not been any changes in assumptions.

The accompanying notes are an integral part of this statement.

Garfield County Housing Authority
Schedule of Activity-Employer OPEB Contributions
December 31, 2022

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Required employer contribution	\$ 3,431	\$ 3,502	\$ 3,561	\$ 3,596	\$ 3,485
Employer contributions recognized by the plan	3,431	3,502	3,561	3,596	3,485
Difference	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Employer covered payroll	\$ 357,726	\$ 350,694	\$ 349,118	\$ 352,537	\$ 341,657
Contributions as a percentage of employer covered payroll	0.96%	1.00%	1.02%	1.02%	1.02%

Notes to the Required Supplementary Information:

There have not been any changes to benefit terms.

There have not been any changes in assumptions.

The accompanying notes are an integral part of this statement.

Garfield County Housing Authority
Schedule of Net Position-All Programs
December 31, 2022

Assets	General Administration	Uncle Bob Foundation	Valley Senior Housing	Section 8 Vouchers	Rehabilitation	Valley Senior Center	Eliminating Entries	Total
Current Assets								
Cash and Investments	\$ 539,727	-	\$ 42,186	\$ 157,500	\$ 23,490	\$ 1,432	-	\$ 764,335
Accounts receivable	23,286	-	5,779	3,708	-	-	-	32,773
Due from other funds	270,434	-	-	-	-	-	-	270,434
Prepaid expenses and deposits	6,150	-	-	-	-	-	-	6,150
Total current assets	839,597	-	47,965	161,208	23,490	1,432	-	1,073,692
Restricted Assets								
Tenant security deposits	-	-	9,895	-	-	-	-	9,895
Restricted cash and investments	-	-	-	-	-	-	-	-
Loan reserves	-	109,060	9,837	-	-	-	-	9,837
Other	-	109,060	19,732	-	-	-	-	109,060
Total restricted assets	-	218,120	29,624	-	-	-	-	128,792
Capital assets	13,648	-	375,758	10,197	-	27,311	-	426,914
Notes receivable	-	178,118	-	-	45,499	-	-	223,617
Net pension asset	38,761	-	-	-	-	-	-	38,761
Total assets	892,006	287,178	443,455	171,405	68,989	28,743	-	1,891,776
Deferred Outflows of Resources								
Pension related deferred outflows	59,438	-	-	-	-	-	-	59,438
OPEB related deferred outflows	4,104	-	-	-	-	-	-	4,104
Total Deferred Outflow of Resources	63,542	-	-	-	-	-	-	63,542
Liabilities								
Current Liabilities								
Accounts payable	9,987	-	274,568	23,974	-	-	-	308,529
Security deposits held	-	-	9,876	-	-	-	-	9,876
Compensated absences, current portion	23,269	-	-	-	-	-	-	23,269
Current portion of long-term debt	-	-	11,351	-	-	-	-	11,351
Total current liabilities	33,256	-	295,795	23,974	-	-	-	341,674
Unearned revenue	-	-	-	-	45,499	-	-	45,499
Compensated absences, long term	21,389	-	-	-	-	-	-	21,389
Long-term debt, net of current portion	-	-	396,298	-	-	-	-	396,298
Net OPEB liability	30,305	-	-	-	-	-	-	30,305
Total Liabilities	51,694	-	396,298	-	45,499	-	-	493,491
Deferred Inflows of Resources								
Pension related deferred inflows	372,753	-	-	-	-	-	-	372,753
OPEB related deferred inflows	13,704	-	-	-	-	-	-	13,704
Total deferred inflows of resources	386,457	-	-	-	-	-	-	386,457
Net Position								
Net investment in capital assets	13,648	-	(31,891)	10,197	-	27,311	-	19,265
Restricted for debt service, housing expenses, vouchers, and revolving loans	-	287,178	9,837	-	-	-	-	297,015
Unrestricted	470,493	-	(226,584)	137,234	23,490	1,432	-	406,065
Total net position	\$ 484,141	\$ 287,178	\$ (248,638)	\$ 147,431	\$ 23,490	\$ 28,743	\$ -	\$ 722,345

Garfield County Housing Authority
Schedule of Revenues, Expenses and Changes in Net Position-All Programs
Year Ended December 31, 2022

	General Administration	Uncle Bob Foundation	Valley Senior Housing	Section 8 Vouchers	Rehabilitation	Valley Senior Center	Eliminating Entries	Total
Operating Revenues								
Tenant rent income	\$ -	\$ -	\$ 47,779	\$ -	\$ -	\$ -	\$ -	\$ 47,779
Rent income - HUD/USDA	-	-	50,882	4,242,340	-	-	-	4,293,222
Other administrative income	276,172	-	-	-	-	-	(32,289)	243,883
Other operating income	4,857	-	299	22,254	4,960	-	-	32,370
Total operating revenues	281,029	-	98,960	4,264,594	4,960	-	(32,289)	4,617,254
Operating expenses								
General and administrative	(42,425)	2,548	39,903	566,485	-	-	(11,920)	554,591
Housing assistance payments	-	-	-	3,725,661	-	-	-	3,725,661
Maintenance and operations	-	-	79,456	1,768	-	-	(20,369)	60,855
Depreciation	15,253	-	18,017	1,288	-	1,825	-	36,383
Total operating expense	(27,172)	2,548	137,376	4,295,202	-	1,825	(32,289)	4,377,490
Net operating income (loss)	308,201	(2,548)	(38,416)	(30,608)	4,960	(1,825)	-	239,764
Nonoperating revenues (expenses)								
Interest income	273	3,433	21	103	16	-	-	3,846
Interest expense	-	-	(37,362)	-	-	-	-	(37,362)
Interest subsidy	-	-	34,439	-	-	-	-	34,439
Total non-operating revenue (expenses)	273	3,433	(2,902)	103	16	-	-	923
Change in net position	308,474	885	(41,318)	(30,505)	4,976	(1,825)	-	240,687
Net position at beginning of year	175,667	286,293	(207,320)	177,936	18,514	30,568	-	481,658
Net position at end of year	\$ 484,141	\$ 287,178	\$ (248,638)	\$ 147,431	\$ 23,490	\$ 28,743	\$ -	\$ 722,345

GARFIELD COUNTY HOUSING AUTHORITY
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
Year Ended December 31, 2022

C.F.D.A. PROGRAM TITLE	C.F.D.A PROGRAM NUMBER	AMOUNT OF EXPENDITURES
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT		
Section 8 Housing Choice Vouchers (Housing Voucher Cluster)	14.871	\$ 4,242,340
U.S. DEPARTMENT OF AGRICULTURE		
Rural Rental Housing Loans (includes interest subsidy of \$34,439)	10.415	452,458
Rural Rental Assistance Payments	10.427	50,882
Total Federal Financial Assistance Expended		<u>\$ 4,745,680</u>

The accompanying notes are an integral part of this statement.

GARFIELD COUNTY HOUSING AUTHORITY
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year ended December 31, 2022

NOTE A - GENERAL

The accompanying Schedule of Expenditures of Federal Awards presents the activities of the Housing Authority of the Garfield County Housing Authority. The schedule is presented in accordance with the requirements of Title 2 U. S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (“Uniform Guidance”). Therefore, some amounts presented in these schedules may differ from amounts presented in or used in the preparation of the basic financial statements.

NOTE B – BASIS OF ACCOUNTING

The accompanying Schedule of Expenditures of Federal Awards is presented using the accrual basis of accounting.

NOTE C – FEDERAL LOAN AND INSURANCE PROGRAMS

The Authority also participates in the following Rural Housing Service loan program, a direct program, through the U.S. Department of Agriculture-Rural Development Division:

<u>Program Title</u>	<u>Federal CFDA Number</u>	<u>Ending Balance of Direct Loans</u>
Rural Rental Housing Loans	10.415	\$407,649

NOTE D – INDIRECT COST RATE

The Authority has elected to not use the 10% de minimus indirect cost rate, as allowed under the Uniform Guidance.



**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

INDEPENDENT AUDITOR'S REPORT

Board of Commissioners
Garfield County Housing Authority
Rifle, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Garfield County Housing Authority, as of and for the year ended December 31, 2022, and the related notes to the financial statements, and have issued our report thereon dated July 8, 2023.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Garfield County Housing Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Garfield County Housing Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of Garfield County Housing Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses, or significant deficiencies may exist that were not identified.

We identified a deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2022-001 that we consider to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Garfield County Housing Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Authority's Response To Findings

Government Auditing Standards requires the auditor to perform limited procedures on the Garfield County Housing Authority's response to the finding identified in our audit described in the accompanying schedule of findings and questioned costs. The Garfield County Housing Authority's response was not subjected to the other auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Blair and Associates, P.C.

Cedaredge, Colorado
July 8, 2023



**REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

INDEPENDENT AUDITOR'S REPORT

Board of Commissioners
Garfield County Housing Authority
Rifle, Colorado

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Garfield County Housing Authority's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of Garfield County Housing Authority's major federal programs for the year ended December 31, 2021. Garfield County Housing Authority's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Garfield County Housing Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Garfield County Housing Authority and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Garfield County Housing Authority's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Garfield County Housing Authority's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Garfield County Housing Authority's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Garfield County Housing Authority's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Garfield County Housing Authority's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Garfield County Housing Authority's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Garfield County Housing Authority's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Board of Commissioners
Garfield County Housing Authority

Page Three

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Blair and Associates, P.C.

Cedaredge, Colorado
July 8, 2023

**Garfield County Housing Authority
Schedule of Findings and Questioned Costs
Year ended December 31, 2022**

Section I - Summary of Auditor's Results

Financial Statements

Type of auditor's report issued:	Unmodified
Internal control over financial reporting:	
Material weakness identified	YES
Significant deficiency identified	None Noted
Noncompliance material to financial statements noted	None Noted

Federal Awards

Internal Control over major programs:	
Material weakness identified	None Noted
Significant deficiency identified	None Noted

Type of auditor's report issued on compliance for major programs	Unmodified
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Any audit findings disclosed that are required to be reported in accordance with Title 2 U.S. Code of Federal Regulations Part 200	YES
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Identification of major programs:

<u>CFDA Number(s)</u>	<u>Name of Federal Program or Cluster</u>
14.871	Housing Voucher Cluster

Dollar threshold used to distinguish between Type A and Type B programs:	\$ 750,000
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Auditee qualified as low risk auditee?	Yes
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Garfield County Housing Authority
SCHEDULE OF FINDINGS AND QUESTIONED COSTS — CONTINUED
Year ended December 31, 2022

SECTION II — FINDINGS RELATED TO FINANCIAL STATEMENTS

Finding 2022-001

Material Weakness, Internal Control Over Financial Reporting

Criteria Or Specific Requirement: Management is responsible for the preparation and fair presentation of these financial statements, in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Condition: Certain proposed entries were made to restate the beginning fund balance as of December 31, 2021, for the following reasons:

To reconcile the HUD PHA Program for the following items:

- Accounts payable for \$55,152 for checks written off for 2021.
- Incoming ports that were not cleared out from 2021 of \$17,765.
- Housing HAP payments and Administration fees not properly recorded for the various programs in 2022.

Cause: These issues have been accumulating at the Authority since 2021. Authority personnel had the ability to record day-to-day routine transactions but not all of the year-end entries.

Effect: Information provided by the Authority required revision or correction upon auditing the information.

SECTION III — FINDINGS RELATED TO FEDERAL AWARDS

There are no findings or questioned costs under the Uniform Guidance.

Garfield County Housing Authority
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
Year ended December 31, 2022

SECTION II — FINDINGS RELATED TO FINANCIAL STATEMENTS

Finding 2022-001

Material Weakness, Internal Control Over Financial Reporting

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Cause: These issues have been accumulating at the Authority since 2021. Authority personnel had the ability to record day-to-day routine transactions but not all of the year-end entries.

Effect: Information provided by the Authority required revision or correction upon auditing the information.

View of responsible officials and planned corrective actions:

Explanation of Disagreement with Audit Finding: There were no disagreements with the audit finding.

Actions Planned in response to findings:

1. Monthly reconciliation of significant accounts will be done with reviews of the general ledger, on a quarterly basis.
2. All adjustments will be made at the end of each quarter once all programs are balanced.
3. Reviewed monthly disbursement reports from Hud and reconciled to general ledger, by programs.

Garfield County Housing Authority
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
Year ended December 31, 2022

SECTION II — FINDINGS RELATED TO FINANCIAL STATEMENTS- Continued

Planned Completion Date: The above corrective action items were put into place as soon as deficiency was noted.

SECTION III — FINDINGS RELATED TO FEDERAL AWARDS

None